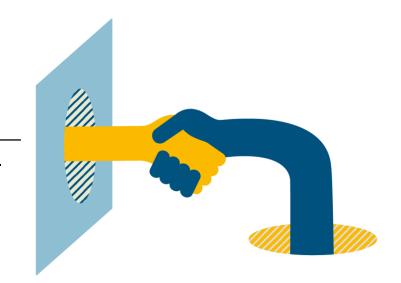


Results of the Survey

Halfway through the programming 2014-2020 – halfway through the programme spending?

22 February 2018 I Nice, France

Aija Prince, Interact







Survey on 2007-2013 spending (February 2017)

WHY?

- to sum up the experience of previous programming period
- to provide recommendations and support

RESULT

- The spending level achieved during 2007-2013
- The main bottlenecks identified
- Trends detected to ensure high spending level
- The main methods used to overcome challenges and to increase overall spending levels
- Ideas for current period





Summary

Initiative of one Interreg programme

Survey conducted in February 2017

26 out of 77 programmes participated



• Participating programmes with **45.** – **400.** Meuro budget





What was the average final spending rate per programmes participating in the survey (2007-2013)?

Mentimer Question





The average final spending rate per programmes participating in the Survey (2007-2013)

c) 95%

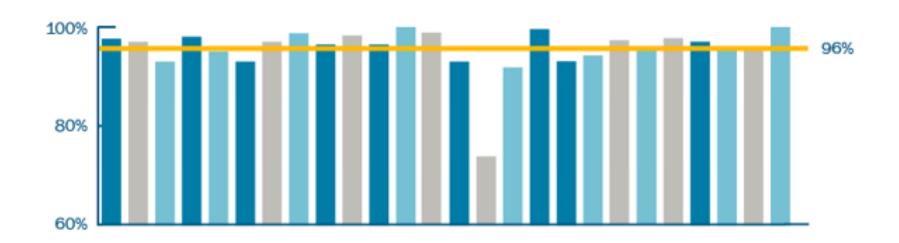




Programme spending level

Final spending rates - 73% - 100%

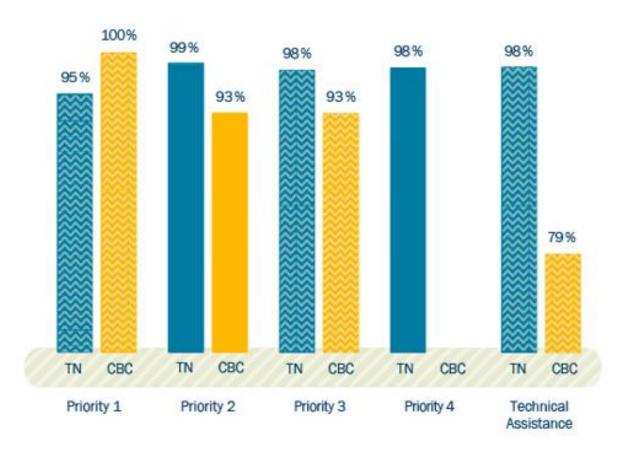
Average per programme





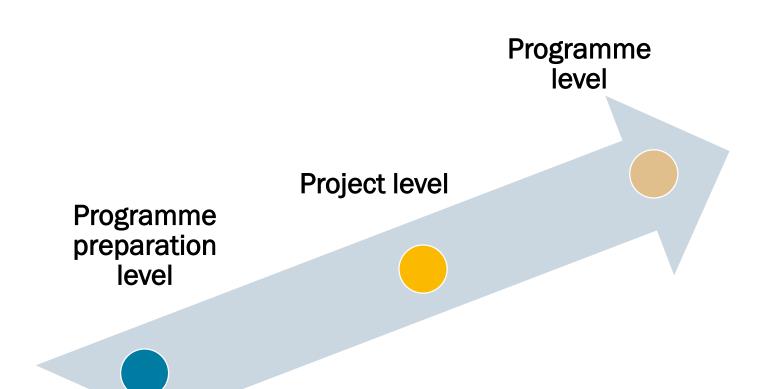
Programme spending level (2)

Spending per priority (example)



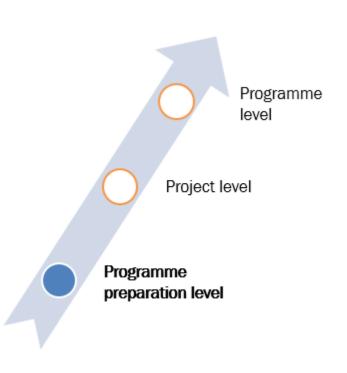


Factors influencing programmes spending



Factors influencing programmes INTERACT spending

- Approval of OP
- Application procedures
- First calls, reports and reimbursements
- The percentage of budget allocations to the 1st call
- Planning calls
- Additional calls
- Over-commitment
- Waiting list(s)
- Changing co-financing rates
- · Additional allocation to already approved projects, other





Operational programmes approval



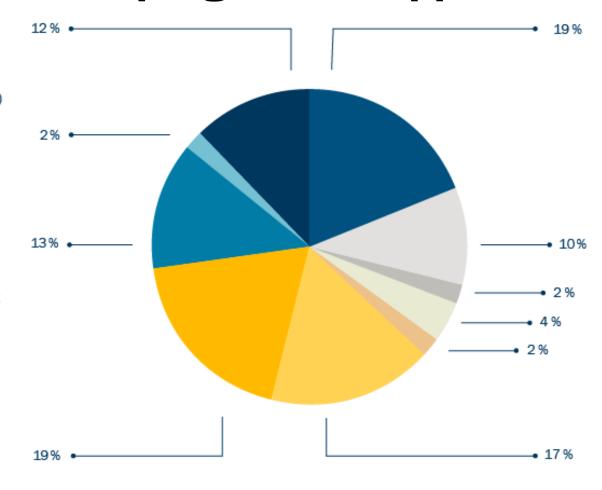


Reasons for late programme approval



- New (inexperienced)
 programme bodies (MA/CA/AA)
- Lack of cooperation between programme authorities
- New Member State(s) involved in the programme
- Bigger budget
- Complicated regulations/laws on Description of Management and Control System
- Long discussions between Member States
- Overlapping of 2000-2006 and 2007-2013 periods
- Many comments/suggestions from European Commission







Application procedures



Ongoing submission Open calls for proposals

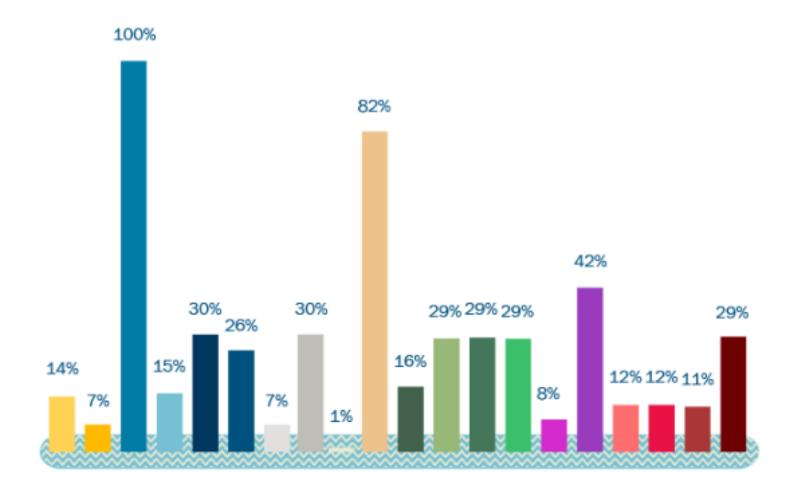


Period between the first call opened and the first reimbursement of the programme

Period	The shortest	The longest
Time between first call opened and first projects contracted	4 months	14 months
Time between first projects contracted and first reports submitted	3 months	11 months
Time between first reports submitted and first reimbursement	Less than 1 month	12 months
Time between first call opened and first projects reimbursement	11 months	23 months



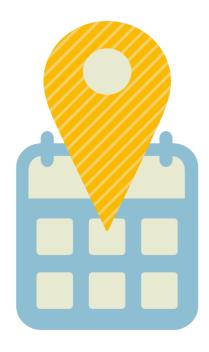
The percentage of budget allocations to the first call





Planning calls

Calls	Planned	Reality
Minimum	1 / year	6
Maximum	22	22 (18 regular and 4 additional)





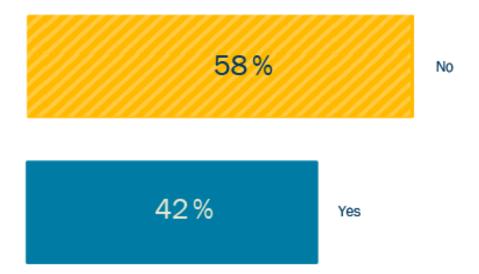
Why approval rate was not achieved?

- Lack of qualitative projects received;
- High number of irrelevant/not eligible applications
- Difference between planned and actual rate was high during the first and second year of the programme implementation, later improved
- Enlargement of the eligible area
- Work with organisations not used to EU projects management
- New, pilot programme
- Resources in some measures were used very early, while the quality of projects within other measures was considered low.





Additional calls



- restricted to just some beneficiaries
- restricted to just one/some of the programme priorities or topics
- calls for clusters, 100% ERDF financed, there were three themes: maritime environment; economic development and eco-construction/energy-efficiency
- seed money calls and calls for extensions for the ongoing projects
- calls for short projects with limited budget
- regular additional calls, with no budgetary or thematic restrictions



Additional allocations to already approved projects

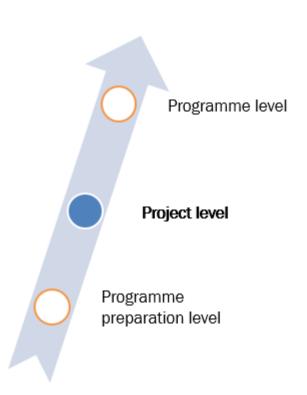


- projects could apply for additional funding to cover some additional activities
- projects could get additional funding for capitalisation activities
- projects received additional allocations to cover overspending of their budgets
- special calls for extensions for the ongoing projects



Factors influencing programmes spending (project level)

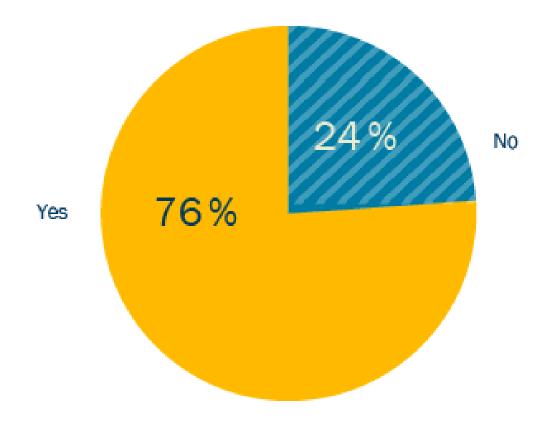
- Projects spending forecast
- Projects reporting
- Projects budgets cuts
- Projects modifications
- Reimbursements





Spending forecast

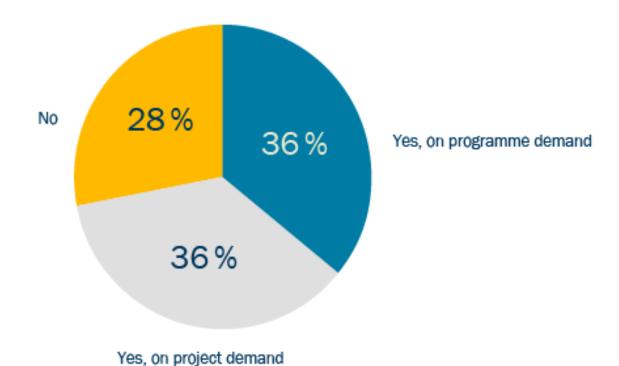
Were projects asked to forecast spending in the Application Form?





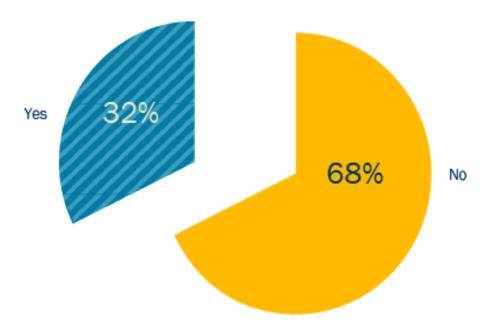
Project reporting

Were additional/ interim reports allowed or requested?





Project budget cuts

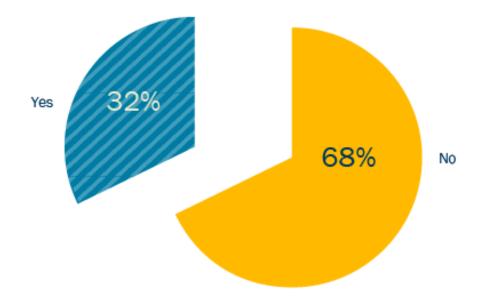


- if project underspends during the first 4 reports, its budget would be cut accordingly
- after the third project report, in case of significant underspending budget cuts were discussed with the lead partner and were approved by the MC
- underspent amounts were checked close to the end of projects and cut.



Project modifications

Were there any limits on how many modifications were allowed per year or project lifecycle?

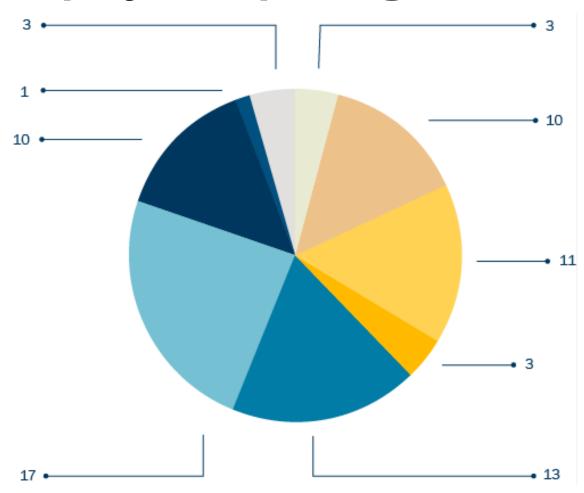


- projects could only undergo one 'major' budget change (minor changes were covered by a flexibility rule to be reported with the progress reports)
- one budget modification per lifetime
- only 2 modifications per project lifetime
- · once a year
- maximum 3 modifications two times a year
- as a rule, one major (significant) change once in the project lifetime



Bottlenecks in project reporting

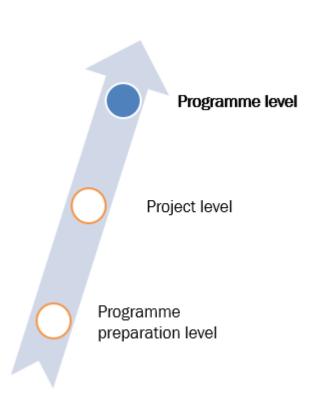
- Insufficient capacity of the programme bodies
- Insufficient capacity of the FLC system
- Lack of financial management capacities of projects
- Low quality of projects
- Low quality of reports
- Complicated rules
- Complexity of reporting system
- Lack of proper advice and training offered by a programme
- Lack of financial resources on programme side





Factors influencing programmes spending

- Management and control systems
- Decommitment
- Error rate
- Programme interruptions
- Payment claims to EC
- Modifications of the OP
- Programme closure





Decommitment

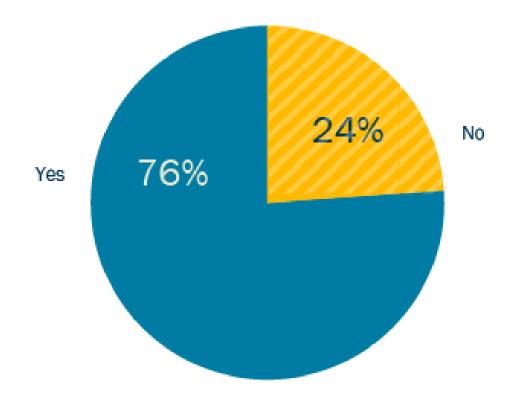
Did your programme face decommitment?





Error rate

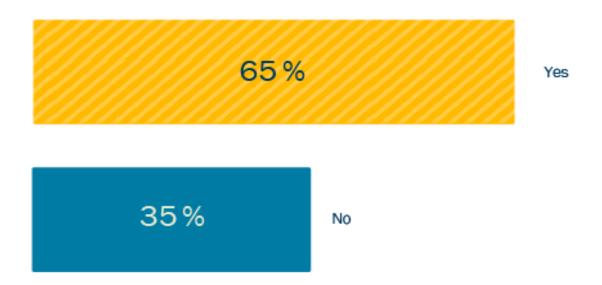
Have you ever exceeded the 2% error rate?





Programme interruptions

Did your programme face interruption?



Reasons

- exceeded error rate at the programme level
- system audit findings like First Level Control system failures
- general deficiency of the management and control system
- delays on the Audit Authority side



Bottlenecks in programme claiming from the Commission



2

Understaffing of the programme bodies (JS, MA, CA)



1 Insufficient capacity of the FLC system

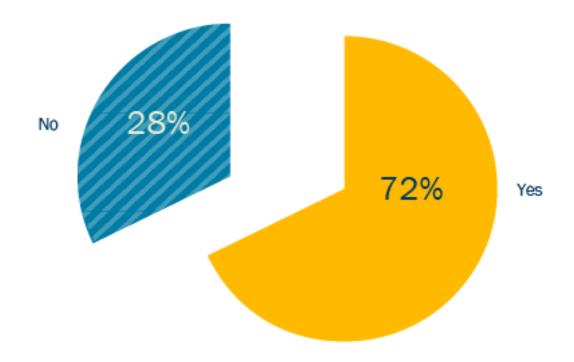


3

Difficult cooperation with programme AA



OP Modifications (incl. budget reallocations)





Programme closure

Did you use the 10% flexibility rule over priority axis at closure?



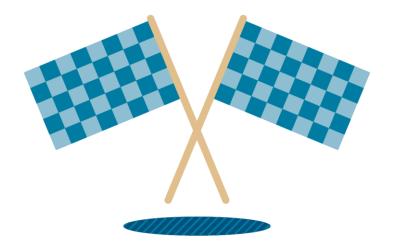
How is the 5% retention financed?

- Member States own budget
- National co-financing for TA
- Interest on the programme account
- Regional funds



Conclusions

- 2007-2013 was a challenging period
- National co-financing for TA
- Really high spending rate among participating programmes
- There is not one universal method to ensure high spending rate
- Mixture of available methods is the best solution.
- Effective use is the key i.e. best use of as much funds as possible for implementation of valuable and high quality projects!





Mostly used methods

Over 50% of participating programmes used the following methods:

- Additional funds allocated towards already approved projects
- Obligatory projects spending plans in the Application Form
- Allowing many projects modifications
- Allowing additional / interim projects reports
- Modifying their own Operational Programme.





Other commonly used methods

Over 30% of participating programmes used the following methods:

- Organisation of additional calls
- Over-commitment of funds
- Waiting list(s) of projects to be approved once funds are available
- Cutting the budget of under spending projects





What programmes are planning to use in 2014-2020 period?

Measures planned	Amount of programmes planning to use	% of programmes planning to use
Over commitment of funds	11	42 %
Waiting lists of projects	10	38 %
Additional/targeted calls for proposals	13	50 %
Additional allocations to existing projects	7	27 %
Close monitoring of project spending	16	62 %
De-commitment of project budgets in case of underspending	11	42 %



What programmes are planning to use in 2014-2020 period – other methods?

- n+1-rule with automatic de-commitment for projects,
- limitation of project extension time: only once and in principle for maximum 1 year,
- mid-term project review,
- obligation to decrease budget when there are savings after the finalisation of major public procurement procedures in the projects,
- targeted calls for regular projects,
- 50% pre-payment to project partners after submission of partner reports,
- use of flat rates and lump sum,
- bridge financing from national state budget.



Cooperation works

All materials will be available on:

www.interact-eu.net

